## INCOMING TELEGRAM Department of State

BEF       UV       EUB086FUE151       015745         Info       OR DEAC       DE RUFDEG 2877 20/18552       De 2018202 ZEA         SFM       AMEMPASSY BONN)       DE CLASSIFUED         P       TO RUENC/SECSTATE WASHDC       DECTASSIFUED         L       RUFPBW/USAFE       RUFPBW/USAFE         RUFPAC/USAREUR       RUFPAC/USAREUN       DECTASSIFUED         SAL       RUDESK/USELMLO       RUFPAC/USAREUN       DECTASSIFUED         CC       ON FIDEN/USAFE       MARS, Date 4-26-716         SAL       RUDESK/USELMLO       RUFPAC/USAREUR       MARS, Date 4-26-716         SAL       RUDESK/USELMLO       RUFPAC/USAREUR       MARS, Date 4-26-716         BONN, MARCH 20, 8 PM.       E       MARS, Date 4-26-716         DAC       G O N FIDEN TIAL ACTION IMMEDIATE DEPARTMENT[34065] INFO       FROM         P       DENN, MARCH 20, 8 PM.       SUBJ:       SUBJ:       SOU NOTES OF MAR 19         NNC       SUBJ:       SOU NOTES OF MAR 19       SUBJ:       SUBJ:       SOU NOTES OF MAR 19         AIR       SUBJ:       SOU NOTES OF MAR 19       AIR CORRIDORS, ALL AGREED THAT THEY WERE DIFINITE SOV EFFORT         NARY       FUEDENTION SUPPORT TO GER PRETENSIONS TO SOUSCREEIGNTY, AND THUS       FRM       FRM       PAGE 2 RUFDBG 28	0-52 Action	CONFIDENTIAL
InfoCO RUEHCCOG RUEHCSSO P 2018207 28/18552COG MAR 20 PM 3 11SSO P 2018207 ZEADECUASSIFUEDA MARMANSY BONNTO RUEHC/SECSTATE WASHDCDECUASSIFUEDPTO RUEHC/SECSTATE WASHDCNARS, Date M-26-776C RUFPBW/USAFERUFPBW/USAFEDECUASSIFUEDRUFPBW/USAFERUELSK/USELMLODECUASSIFUEDCRU ZEN/AMEMBASSY MOSCOWETDECUASSIFUEDDACC O N F I D E N T I A L ACTION IMMEDIATE DEPARTMENT 34060 INFOE FRIORITY BERLIN 947 MOSCOW 593 CINCEUR USAFE USAREUR USELMLO, FROMBONN, MARCH 20, Ø PM.USIANSCREF: MOSCOW'S 2927SUBJ: SOV NOTES OF MAR 19CIAI. AT QUADRIPARTITE MEETING THIS AFTERNOON IT WAS AGREED THAT SOV NOTES MARKED GELINNING OF NEW IF LIMITED OFFENSIVE AGAINST FUNDED TO LINK NOTES TO GROMYKO'S PARTIAL MEASURE DEMAND ON AIR CORRIDORS. ALL AGREED THAT THEY WERE DIFINITE SOV EFFORTAIR 	TF	VV EUB086FUB151
<ul> <li>O P 2018202 ZEA FM ANEMBASSY BONN TO RUEHC/SECSTATE WASHDC INFO RUFLC/CINCEUR RUFPBW/USAFE H RUFPAG/USAREUR SAL RUDLSK/USELMLO ER ZEM/JUSAREUR A RUFDAG/USAREUR SAL RUDLSK/USELMLO ER ZEM/JUSAREUR SAL RUSSION BERLIN JAC CON F I D E N T I A L ACTION IMMEDIATE DEPARTMENT JACS INFO FRIORITY BERLIN SAT MOSCOW 593 CINCEUR USAFE USAREUR USELMLO, FROM BONN, MARCH 20, 3 PM.</li> <li>USIA REF: MOSCOW'S 2927</li> <li>SUBJ: SOV NOTES OF MAR 19</li> <li>J. AT QUADRIPARTITE MEETING THIS AFTERNOON IT WAS AGREED THAT SOV NOTES MARKED HELINNING OF NEW IF LIMITED OFFENSIVE AGAINST SOV NOTES MARKED HELINNING OF NEW IF LIMITED OFFENSIVE AGAINST ARMY FULL ALLIED USE OF AIR CORRIDORS. BRITISH, GERMANS, AND VE TENDED TO LINK NOTES TO GROMYKO'S PARTIAL MEASURE DEMAND ON AIR CORRIDORS. ALL AGREED THAT THEY WERE DIFINITE SOV EPFORT AIR PAGE 2 RUFDEG 2877 CON FIDE OF NAR 19 CL ALIED USE DOR PRETENSIONS TO SOUEREIGNT, AND THUS PART OF BROADER CAMPAIGN TO ENHANCE STATUS OF ZONE.</li> <li>2. IT IS STILL TOO EARLY TO KNOW PRECISE SOV AINS IN EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSSES OF INTENT UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDING AIR SAFETY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL EE NOTHING MORE THAN REPETITION OF WITHHOLDING OF SAFETY GUARANTEE IN SOUTH CORRIDOR FROM FEE - OCT 1952. THE ALTERNATIVE WOULD EE TO THREATED TO TREAT AIRCRAFT.</li> </ul>	Info	OO RUEHC
<ul> <li>FM AMEMBASSY BONN) TO RUEHC/SECSTATE WASHDC INFO RUFLC/CINCEUR RUFPBJ/USAFE RUFJBJ/SION BERLIN CZEN/USHISSION BERLIN CON ZEN/USHISSION BERLIN CON ARMEDBASSY MOSCOW FT</li> <li>CO N M T I D E N T I A L ACTION IMMEDIATE DEPARTMENT J406) INFO FM BONN, MARCH 20, 3 PM.</li> <li>REF: MOSCOW'S 2927</li> <li>SUBJ: SOV NOTES OF MAR 19</li> <li>A T QUADRIPARTITE MEETING THIS AFTERNOON IT WAS AGREED THAT SOSD SOV NOTES OF MAR 19</li> <li>A T QUADRIPARTITE MEETING THIS AFTERNOON IT WAS AGREED THAT SOUN OTOES MARKED AELINNING OF NEW IF LIMITED OFFENSIVE AGAINST FULL ALLIED USE OF AIR CORRIDORS. BRITISK, GERMANS, AND WE TENDED TO LINK NOTES TO GROMYKO'S PARTIAL MEASURE DEMAND ON AIR CORRIDORS. ALL AGREED THAT THEY WERE DIFINITE SOV EFFORT ARMA NAC</li> <li>PAGE 2 RUFDBG 2877 C O N F I D E N T I A L TO LEND SUPPORT TO GOR PRETENSIONS TO SOULT.</li> <li>IT IS STILL TOO EARLY TO KNOW PRECISE SOV AIMS IN EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN AIR SAFETY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL BE NOTHING MORE THAN REPETITION OF WITHOLDING OF SAFETY GUARANTEE IN SOUTH CORRIDOR FROM FEB - OCT NGS. THE ALTERNATIVE WOULD AIR SAFETY. IF THIS IS PASSIVE ACT, THE ALTERNATIVE WOULD AIR SAFETY. IF THIS IS PASSIVE ACT, THE ALTERNATIVE WOULD AIR SAFETY. IF THIS IS PASSIVE ACT, THE ALTERNATIVE WOULD AIR SAFETY. IF THIS IS PASSIVE ACT, THE ALTERNATIVE WOULD AIR SAFETY. IF THIS IS PASSIVE ACT, THE ALTERNATIVE WOULD AIR SAFETY. IF THIS IS PASSIVE ACT, THE ALTERNATIVE WOULD AIR SAFETY. IF THIS IS PASSIVE ACT, THE ALTERNATIVE WOULD AIR SAFETY. IF THIS IS PASSIVE ACT, THE ALTERNATIVE WOULD AD THEN FOLLOW. UP WITH SO</li></ul>	C	
TO RUEHC/SECSTATE WASHDC INFO RUFLC/CINCEUR RUFPBW/USAFE RUFPBW/USAFE RUFPBW/USAFE RUFPBW/USAFE RUFPBW/USAFE RUFPBW/USAFE RUFPAG/USAREUR AR RUDLSK/USELMLO SUR ZEM/USMISSION BERLIN ZEM/USMISSION BERLIN CON FILD EN TIAL ACTION IMMEDIATE DEPARTMENT 3486 INFO PRIORITY BERLIN 947 MOSCOW 593 CINCEUR USAFE USAREUR USELMLO, FROM BONN, MARCH 20, 8 PM. USIA REF: MOSCOW'S 2927 INR SUBJ: SOV NOTES OF MAR 19 CIA NSA I. AT QUADRIPARTITE MEETING THIS AFTERNOON IT WAS AGREED THAT SOV NOTES MARKED GEZINNING OF NEW IF LIMITED OFFENSIVE AGAINST ARMY FULL ALLIED USE OF AIR CORRIDORS. BRITISK, GERMANS, AND WE TENDED TO LINK NOTES TO GROMYKO'S PARTIAL MEASURE DEMAND ON AIR CORRIDORS. ALL AGREED THAT THEY WERE DIFINITE SOV EFFORT AIR RMR PAGE 2 RUFDEG 2877 C O N FIDEN TIAL MEASURE DEMAND ON AIR CORRIDORS. ALL AGREED THAT THEY WERE DIFINITE SOV EFFORT AIR RMR PAGE 2 RUFDEG 2877 C O N FIDEN TIAL MEASURE DEMAND ON AIR CORRIDORS. ALL AGREED THAT THEY WERE DIFINITE SOV EFFORT AIR RMR PAGE 2 RUFDEG 2877 C O N FIDEN TIAL MEASURE DEMAND ON INTO EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING FAA FAA FAA FAA FAGE 1. IS STILL TOO EARLY TO KNOW PRECISE SOV AIMS IN EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN AIR SAFFTY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL BE NOTHING MORE THAN REPETITION OF WITHHOLDING OF SAFETY GUARANTEE IN SOUTH CORRIDOR FROM FEE - OCT 1922. THE ALTERNATIVE WOULD E TO THREATED TO TREAT AIRCRAFT AS AIR-SPACE VIOLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT.		EM AMEMPACCY DOWN
INFO RUFLC/CINCEUR RUFPBW/USAFE RUFPAG/USAREUR RUDJSK/USELMLO CZEN/USMISSION BERLIN DO ZEN/USMISSION BERLIN DO ZEN/USMISSION DO XOTES OF MAR 19 DIA NARY FULL ALLIED USE OF AIR CORRIDORS. BRITISH, GERMANS, AND WE TENDED TO LINK NOTES TO GROMYKO'S PARTIAL MEASURE DEMAND ON ANY ARC CORRIDORS. ALL AGREED THAT THEY WERE DIFINITE SOV EPFORT AIR PAGE 2 RUFDEG 2877 C O N F I D E N T I A L PAGE 2 RUFDEG 2877 C O N F I D E N T I A L TO LEND SUPPORT TO GDR PRETENSIONS TO SOUEREIGNTY, AND THUS PART OF BROADER CAMPAIGN TO ENHANCE STATUS OF ZONE. 2. IT IS STILL TOO EARLY TO KNOW PRECISE SOV AIMS IN EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT UNTIL SOUS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN AIR SAFETY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL BE NOUTH CORRIDOR FROM FEB - OCT 1962. THE ALTERNATIVE WOULD AIR SAFETY. IF THIS IS PASSIVE ACT, THEN ALTERNATIVE WOULD E TO THREATED TO TREAT AIRCRAFT AS AIR-SPACE VIOLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT. EXERCISED TO ENDAGER AIRCRAFT.		TO PHENCICECCTATE WACHDO
<ul> <li>RUFPAG/USAREUR</li> <li>RUFPAG/USAREUR</li> <li>RUDLSK/USELMIO</li> <li>ZEN/USMISSION BERLIN</li> <li>SUBJ: SOV NOTES OF MAR 19</li> <li>SOV NOTES OF MAR 19</li> <li>SOV NOTES MARKED BELINNING OF NEW IF LIMITED OFFENSIVE AGAINST FULL ALLIED USE OF AIR CORRIDORS. BRITISK, GERMANS, AND WE TENDED TO LINK NOTES TO GROMYKO'S PARTIAL MEASURE DEMAND ON AIR CORRIDORS. ALL AGREED THAT THEY WERE DIFINITE SOV EFFORT</li> <li>ARA</li> <li>PAGE 2 RUFDBG 2877 C O N F I D E N T I A L</li> <li>TO LEND SUPPORT TO GDR PRETENSIONS TO SOVEREIGNTY, AND THUS PART OF EROADER CAMPAIGN TO ENHANCE STATUS OF ZONE.</li> <li>IT IS STILL TOO EARLY TO KNOW PRECISE SOV AIMS IN EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING FLIGHTS' WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN AIR SAFETY. IF THIS IS PASSIVE ACT, THEN STUATION WILL BE NOTHING MORE THAN REPETIION OF WITHHOLDING OF SAFETY GUARANTEE IN SOUTH CORRIDOR FROM FEB - OCT 1952. THE ALTERNATIVE WOULD AIR SAFETY. IF THIS IS PASSIVE ACT, THEN STUARINED WITHHOLDING ET OTHERATED TO TREAT AIRCRAFT AS AIR-SPACE VIOLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT.</li> </ul>		INFO RUFLC/CINCEUR Authority E.O. 11652 SEC. 5(A) and (D)
AL RUDLSK/USELMLO ZEN/USMISSION BERLIN ZEN/AMEMBASSY MOSCOW H AC C O N F I D E N T I A L ACTION IMMEDIATE DEPARTMENT 3406 INFO PRIORITY BERLIN 947 MOSCOW 593 CINCEUR USAFE USAREUR USELMLO, FROM BONN, MARCH 20, 8 PM. SIA REF: MOSCOW'S 2927 SUBJ: SOV NOTES OF MAR 19 IA ISA I. AT QUADRIPARTITE MEETING THIS AFTERNOON IT WAS AGREED THAT SOV NOTES MARKED HELINNING OF NEW IF LIMITED OFFENSIVE AGAINST TENDED TO LINK NOTES TO GROMYKO'S PARTIAL MEASURE DEMANS, AND WE TENDED TO LINK NOTES TO GROMYKO'S PARTIAL MEASURE DEMAND ON AIR CORRIDORS. ALL AGREED THAT THEY WERE DIFINITE SOV EFFORT IR WIC AAA PAGE 2 RUFDEG 2877 C O N F I D E N T I A L TO LEND SUPPORT TO GDR PRETENSIONS TO SOVEREIGNTY, AND THUS PART OF BROADER CAMPAIGN TO ENHANCE STATUS OF ZONE. 2. IT IS STILL TOO EARLY TO KNOW PRECISE SOV AIMS IN EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN AIR SAFETY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL BE NOTHING MORE THAN REPETITION OF WITHHOLDING OF SAFETY GUARANTEE IN SOUTH CORRIDOR FROM FEB - OCT 1962. THE ALTERNATIVE WOULD EE TO THREATED TO TREAT AIRCRAFT AS AIR-SPACE VIOLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT.		RUPPOW/USAFE By JOR NARS Data 4-26-176
<ul> <li>ZENVISMISSION BERLIN ZENVAMEMBASSY MOSCOW</li> <li>ZENVAMEMBASSY MOSCOW</li> <li>G</li> <li>CONFIDENTIAL ACTION IMMEDIATE DEPARTMENT 3466 INFO FRIORITY BERLIN 947 MOSCOW 593 CINCEUR USAFE USAREUR USELMLO, FROM BONN, MARCH 20, 8 PM.</li> <li>SIA REF: MOSCOW'S 2927</li> <li>SUBJ: SOV NOTES OF MAR 19</li> <li>A AT QUADRIPARTITE MEETING THIS AFTERNOON IT WAS AGREED THAT SOV NOTES MARKED HEINING OF NEW IF LIMITED OFFENSIVE AGAINST FULL ALLIED USE OF AIR CORRIDORS. BRITISH, GERMANS, AND WE TENDED TO LINK NOTES TO GROMYKO'S PARTIAL MEASURE DEMAND ON AIR CORRIDORS. ALL AGREED THAT THEY WERE DIFINITE SOV EFFORT</li> <li>ARM</li> <li>PAGE 2 RUFDEG 2877 CONFIDENTIAL AGREED THAT THEY WERE DIFINITE SOV EFFORT</li> <li>CAA RMR</li> <li>PAGE 2 RUFDEG 2877 CONFIDENTIONS TO SOVERSIGNTY, AND THUS PART OF BROADER CAMPAIGN TO ENHANCE STATUS OF ZONE.</li> <li>2. IT IS STILL TOO EARLY TO KNOW PRECISE SOV AIMS IN EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN AIR SAFETY. IF THIS IS PASSIVE ACT,THEN STIUATION WILL BE NOTHING MORE THAN REPETITION OF WITHHOLDING OF SAFETY GUARANTEE IN SOUTH CORRIDOR FROM FEB - OCT 1962. THE ALTERNATIVE WOLD BE TO THREATED TO TREAT AIRCRAFT AS AIR-SPACE VIOLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT.</li> </ul>		
O       ZEN/AMEMBASSY NOSCOW         BT       ET         AC       C       O N F I D E N T I A L ACTION IMMEDIATE DEPARTMENT 3405 INFO         PRIORITY BERLIN 947 MOSCOW 593 CINCEUR USAFE USAREUR USELMLO, FROM         BONN, MARCH 20, Ø PM.         NSIA         REF: MOSCOW'S 2927         NR         SUBJ: SOV NOTES OF MAR 19         NSA         I. AT QUADRIPARTITE MEETING THIS AFTERNOON IT WAS AGREED THAT         SOV NOTES MARKED HEINNING OF NEW IF LIMITED OFFENSIVE AGAINST         FULL ALLIED USE OF AIR CORRIDORS. BRITISH, GERMANS, AND WE         IRMY         VIL         ALL DUSE OF AIR CORRIDORS. BRITISH, GERMANS, AND WE         INR         YENDED TO LINK NOTES TO GROMYKO'S PARTIAL MEASURE DEMAND ON         AIR         OL END SUPPORT TO GDR PRETENSIONS TO SOVEREIGNTY, AND THUS         PAGE 2 RUFDEG 2877 C O N F I D E N T I A L         TO LEND SUPPORT TO GDR PRETENSIONS TO SOVEREIGNTY, AND THUS         PART OF BROADER CAMPAIGN TO ENHANCE STATUS OF ZONE.         2. IT IS STILL TOO EARLY TO KNOW PRECISE SOV AIMS IN         EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING         FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT         UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN         AIR SAFETY. IF THIS IS PASSIVE A		
<ul> <li>AC GONFIDENTIAL ACTION IMMEDIATE DEPARTMENT 3405 INFO FRIGRITY BERLIN 947 MOSCOW 593 CINCEUR USAFE USAREUR USELMLO, FROM BONN, MARCH 20, 8 PM.</li> <li>ARA REF: MOSCOW'S 2927</li> <li>SUBJ: SOV NOTES OF MAR 19</li> <li>AT QUADRIPARTITE MEETING THIS AFTERNOON IT WAS AGREED THAT SOV NOTES MARKED RELINNING OF NEW IF LIMITED OFFENSIVE AGAINST FULL ALLIED USE OF AIR CORRIDORS. BRITISH, GERMANS, AND WE INDED TO LINK NOTES TO GROMYKO'S PARTIAL MEASURE DEMAND ON AIR CORRIDORS. ALL AGREED THAT THEY WERE DIFINITE SOV EFFORT</li> <li>ARAY PAGE 2 RUFDBG 2877 CONFIDENTIAL MEASURE DEMAND ON AIR CORRIDORS. ALL AGREED THAT THEY WERE DIFINITE SOV EFFORT</li> <li>CAR PAGE 2 RUFDBG 2877 CONFIDENTION TO ENHANCE STATUS OF ZONE.</li> <li>2. IT IS STILL TOO EARLY TO KNOW PRECISE SOV AIMS IN EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN AT SAFETY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL BE NOTHING MORE THAN REPETITION OF WITHHOLDING OF SAFETY GUARANTEE IN SOUTH CORRIDOR FROM FEB - OCT 1922. THE ALTERNATIVE WOULD EE TO THREATED TO TREAT AIRCRAFT AS AIR-SPACE UICLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT.</li> </ul>		
<ul> <li>C O N T T D E N T A E ACTION IMMEDIATE DEPARTMENT/3406/INFO BONN, MARCH 20, 3 PM.</li> <li>NSIA REF: MOSCOW'S 2927</li> <li>SUBJ: SOV NOTES OF MAR 19</li> <li>A T QUADRIPARTITE MEETING THIS AFTERNOON IT WAS AGREED THAT SOV NOTES MARKED GELINNING OF NEW IF LIMITED OFFENSIVE AGAINST FULL ALLIED USE OF AIR CORRIDORS. BRITISH, GERMANS, AND WE TENDED TO LINK NOTES TO GROMYKO'S PARTIAL MEASURE DEMAND ON AIR CORRIDORS. ALL AGREED THAT THEY WERE DIFINITE SOV EFFORT</li> <li>ARR</li> <li>PAGE 2 RUFDBG 2877 C O N F I D E N T I A L TO LEND SUPPORT TO GDR PRETENSIONS TO SOVEREIGNTY, AND THUS PART OF BROADER CAMPAIGN TO ENHANCE STATUS OF ZONE.</li> <li>2. IT IS STILL TOO EARLY TO KNOW PRECISE SOV AIMS IN EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN AIR SAFETY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL BE NOTHING MORE THAN REPETITION OF WITHHOLDING OF SAFETY GUARANTEE IN SOUTH CORRIDOR FROM FEB - OCT 1962. THE ALTERNATIVE WOULD EE TO THREATED TO TREAT AIRCRAFT AS AIR-SPACE VIOLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT.</li> </ul>		BT
<ul> <li>BONN, MARCH 20, 3 PM.</li> <li>BONN, MARCH 20, 3 PM.</li> <li>BONN, MARCH 20, 3 PM.</li> <li>SIA</li> <li>REF: MOSCOW'S 2927</li> <li>SUBJ: SOV NOTES OF MAR 19</li> <li>1. AT QUADRIPARTITE MEETING THIS AFTERNOON IT WAS AGREED THAT</li> <li>SOV NOTES MARKED BELINNING OF NEW IF LIMITED OFFENSIVE AGAINST</li> <li>FULL ALLIED USE OF AIR CORRIDORS. BRITISH, GERMANS, AND WE</li> <li>TENDED TO LINK NOTES TO GROMYKO'S PARTIAL MEASURE DEMAND ON</li> <li>AIR CORRIDORS. ALL AGREED THAT THEY WERE DIFINITE SOV EFFORT</li> <li>AIR</li> <li>PAGE 2 RUFDEG 2877 C O N F 1 D E N T I A L</li> <li>TO LEND SUPPORT TO GDR PRETENSIONS TO SOVEREIGNTY, AND THUS</li> <li>PART OF BROADER CAMPAIGN TO ENHANCE STATUS OF ZONE.</li> <li>2. IT IS STILL TOO EARLY TO KNOW PRECISE SOV AIMS IN</li> <li>EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING</li> <li>FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT</li> <li>UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN</li> <li>AIR SAFETY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL BE</li> <li>NOTHING MORE THAN REPETITION OF WITHHOLDING OF SAFETY GUARANTEE</li> <li>IN SOUTH CORRIDOR FROM FEB - OCT 1962. THE ALTERNATIVE WOULD</li> <li>EE TO THREATED TO TREAT AIRCRAFT AS AIR-SPACE VIOLATORS</li> <li>AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS</li> <li>ENOUGH TO ENDAGER AIRCRAFT.</li> </ul>		CONFIDENTIAL ACTION IMMEDIATE DEPARTMENT 3406 INFO
<ul> <li>REF: MOSCOW'S 2927</li> <li>REF: MOSCOW'S 2927</li> <li>SUBJ: SOV NOTES OF MAR 19</li> <li>A T QUADRIPARTITE MEETING THIS AFTERNOON IT WAS AGREED THAT SOV NOTES MARKED HELINNING OF NEW IF LIMITED OFFENSIVE AGAINST FULL ALLIED USE OF AIR CORRIDORS. BRITISH, GERMANS, AND WE TENDED TO LINK NOTES TO GROMYKO'S PARTIAL MEASURE DEMAND ON AIR CORRIDORS. ALL AGREED THAT THEY WERE DIFINITE SOV EFFORT</li> <li>PAGE 2 RUFDBG 2877 C-O N F I D E N T I AL TO LEND SUPPORT TO GDR PRETENSIONS TO SOVEREIGNTY, AND THUS PART OF BROADER CAMPAIGN TO ENHANCE STATUS OF ZONE.</li> <li>2. IT IS STILL TOO EARLY TO KNOW PRECISE SOV AIMS IN EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN AIR SAFETY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL BE NOTHING MORE THAN REPETITION OF WITHHOLDING OF SAFETY GUARANTEE IN SOUTH CORRIDOR FROM FEB - OCT 1962. THE ALTERNATIVE WOULD EE TO THREATED TO TREAT ALRCRAFT AS AIR-SPACE VIOLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT.</li> </ul>		PRIORITY BERLIN 947 MOSCOW 593 CINCEUR USAFE USAREUR USELMLO, FROM
REF: MOSCOW'S 2927 NR SUBJ: SOV NOTES OF MAR 19 SIA I. AT QUADRIPARTITE MEETING THIS AFTERNOON IT WAS AGREED THAT SOV NOTES MARKED DELINNING OF NEW IF LIMITED OFFENSIVE AGAINST FULL ALLIED USE OF AIR CORRIDORS. BRITISH, GERMANS, AND WE TENDED TO LINK NOTES TO GROMYKO'S PARTIAL MEASURE DEMAND ON AIR CORRIDORS. ALL AGREED THAT THEY WERE DIFINITE SOV EFFORT AIR NIC AA PAGE 2 RUFDBG 2877 C-O N F I D E N T I A L TO LEND SUPPORT TO GDR PRETENSIONS TO SOVEREIGNTY, AND THUS PART OF BROADER CAMPAIGN TO ENHANCE STATUS OF ZONE. 2. IT IS STILL TOO EARLY TO KNOW PRECISE SOV AIMS IN EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN AIR SAFETY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL BE NOTHING MORE THAN REPETITION OF WITHHOLDING OF SAFETY GUARANTEE IN SOUTH CORRIDOR FROM FEB - OCT 1962. THE ALTERNATIVE WOULD EE TO THREATED TO TREAT ALRCRAFT AS AIR-SPACE VIOLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT.		DONNY MARCH 20, 0 PM.
SUBJ: SOV NOTES OF MAR 19 SUBJ: SOV NOTES OF MAR 19 ANA SA SA SD SD SD SD SD SD SD SD SD SD		REF: MOSCOW'S 2927
<ul> <li>SUBJ. SOUNNOIES OF MAR 19</li> <li>A AT QUADRIPARTITE MEETING THIS AFTERNOON IT WAS AGREED THAT SOUNDES MARKED HELINNING OF NEW IF LIMITED OFFENSIVE AGAINST FULL ALLIED USE OF AIR CORRIDORS. BRITISH, GERMANS, AND WE FUNDED TO LINK NOTES TO GROMYKO'S PARTIAL MEASURE DEMAND ON AIR CORRIDORS. ALL AGREED THAT THEY WERE DIFINITE SOV EFFORT</li> <li>AIR NIC MAR</li> <li>PAGE 2 RUFDBG 2877 C O N F I D E N T I A L TO LEND SUPPORT TO GDR PRETENSIONS TO SOUEREIGNTY, AND THUS PART OF BROADER CAMPAIGN TO ENHANCE STATUS OF ZONE.</li> <li>2. IT IS STILL TOO EARLY TO KNOW PRECISE SOV AIMS IN EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN AIR SAFETY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL BE NOTHING MORE THAN REPETITION OF WITHHOLDING OF SAFETY GUARANTEE IN SOUTH CORRIDOR FROM FEB - OCT 1952. THE ALTERNATIVE WOULD BE TO THREATED TO TREAT AIRCRAFT AS AIR-SPACE VIOLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT.</li> </ul>		
<ul> <li>AT QUADRIPARTITE MEETING THIS AFTERNOON IT WAS AGREED THAT SOV NOTES MARKED HELINNING OF NEW IF LIMITED OFFENSIVE AGAINST FULL ALLIED USE OF AIR CORRIDORS. BRITISH, GERMANS, AND WE TENDED TO LINK NOTES TO GROMYKO'S PARTIAL MEASURE DEMAND ON AIR CORRIDORS. ALL AGREED THAT THEY WERE DIFINITE SOV EFFORT AIR NIC AA RMR PAGE 2 RUFDEG 2877 C O N F I D E N T I A L TO LEND SUPPORT TO GDR PRETENSIONS TO SOVEREIGNTY, AND THUS PART OF BROADER CAMPAIGN TO ENHANCE STATUS OF ZONE.</li> <li>2. IT IS STILL TOO EARLY TO KNOW PRECISE SOV AIMS IN EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN AIR SAFETY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL BE NOTHING MORE THAN REPETITION OF WITHHOLDING OF SAFETY GUARANTEE IN SOUTH CORRIDOR FROM FEB - OCT 1962. THE ALTERNATIVE WOULD BE TO THREATED TO TREAT AIRCRAFT AS AIR-SPACE VIOLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT.</li> </ul>		SUBJ: SOV NOTES OF MAR 19
<ul> <li>SOV NOTES MARKED BELINNING OF NEW IF LIMITED OFFENSIVE AGAINST FULL ALLIED USE OF AIR CORRIDORS. BRITISH, GERMANS, AND WE TENDED TO LINK NOTES TO GROMYKO'S PARTIAL MEASURE DEMAND ON AIR CORRIDORS. ALL AGREED THAT THEY WERE DIFINITE SOV EFFORT</li> <li>AIR NIC</li> <li>PAGE 2 RUFDBG 2877 C O N F I D E N T I A L TO LEND SUPPORT TO GDR PRETENSIONS TO SOVEREIGNTY, AND THUS PART OF BROADER CAMPAIGN TO ENHANCE STATUS OF ZONE.</li> <li>2. IT IS STILL TOO EARLY TO KNOW PRECISE SOV AIMS IN EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN AIR SAFETY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL BE NOTHING MORE THAN REPETITION OF WITHHOLDING OF SAFETY GUARANTEE IN SOUTH CORRIDOR FROM FEB - OCT 1962. THE ALTERNATIVE WOULD BE TO THREATED TO TREAT AIRCRAFT AS AIR-SPACE VIOLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT.</li> </ul>		1. AT QUADRIPARTITE MEETING THIS AFTERNOON IT WAS AGREED THAT
<ul> <li>FULL ALLIED USE OF AIR CORRIDORS. BRITISH, GERMANS, AND WE TENDED TO LINK NOTES TO GROMYKO'S PARTIAL MEASURE DEMAND ON AIR CORRIDORS. ALL AGREED THAT THEY WERE DIFINITE SOV EFFORT AIR</li> <li>PAGE 2 RUFDEG 2877 C O N F I D E N T I A L TO LEND SUPPORT TO GDR PRETENSIONS TO SOVEREIGNTY, AND THUS PART OF BROADER CAMPAIGN TO ENHANCE STATUS OF ZONE.</li> <li>2. IT IS STILL TOO EARLY TO KNOW PRECISE SOV AIMS IN EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN AIR SAFETY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL BE NOTHING MORE THAN REPETITION OF WITHHOLDING OF SAFETY GUARANTEE IN SOUTH CORRIDOR FROM FEB - OCT 1952. THE ALTERNATIVE WOULD BE TO THREATED TO TREAT AIRCRAFT AS AIR-SPACE VIOLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT.</li> </ul>		SOV NOTES MARKED BECINNING OF NEW IF LIMITED OFFENSIVE AGAINST
AAVY AIR CORRIDORS. ALL AGREED THAT THEY WERE DIFINITE SOV EFFORT AIR NIC AA MR PAGE 2 RUFDEG 2877 C O N F I D E N T I A L TO LEND SUPPORT TO GDR PRETENSIONS TO SOVEREIGNTY, AND THUS PART OF BROADER CAMPAIGN TO ENHANCE STATUS OF ZONE. 2. IT IS STILL TOO EARLY TO KNOW PRECISE SOV AIMS IN EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN AIR SAFETY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL BE NOTHING MORE THAN REPETITION OF WITHHOLDING OF SAFETY GUARANTEE IN SOUTH CORRIDOR FROM FEB - OCT 1952. THE ALTERNATIVE WOULD EE TO THREATED TO TREAT AIRCRAFT AS AIR-SPACE VIOLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT.		
AIR AIR CONKIDENS. ALL AGREED THAT THET WERE DIFINITE SOV EFFORT NIC TAA PAGE 2 RUFDEG 2877 C O N F I D E N T I A L TO LEND SUPPORT TO GDR PRETENSIONS TO SOVEREIGNTY, AND THUS PART OF BROADER CAMPAIGN TO ENHANCE STATUS OF ZONE. 2. IT IS STILL TOO EARLY TO KNOW PRECISE SOV AIMS IN EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN AIR SAFETY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL BE NOTHING MORE THAN REPETITION OF WITHHOLDING OF SAFETY GUARANTEE IN SOUTH CORRIDOR FROM FEB - OCT 1962. THE ALTERNATIVE WOULD BE TO THREATED TO TREAT AIRCRAFT AS AIR-SPACE VIOLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT.	JAVY	
PAGE 2 RUFDEG 2877 C O N F I D E N T I A L TO LEND SUPPORT TO GDR PRETENSIONS TO SOVEREIGNTY, AND THUS PART OF BROADER CAMPAIGN TO ENHANCE STATUS OF ZONE. 2. IT IS STILL TOO EARLY TO KNOW PRECISE SOV AIMS IN EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN AIR SAFETY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL BE NOTHING MORE THAN REPETITION OF WITHHOLDING OF SAFETY GUARANTEE IN SOUTH CORRIDOR FROM FEB - OCT 1962. THE ALTERNATIVE WOULD BE TO THREATED TO TREAT AIRCRAFT AS AIR-SPACE VIOLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT.		AIR CORRIDORS. ALL AGREED TRAITALT WERE DIFINITE SOV EFFORT
<ul> <li>PAGE 2 RUFDBG 2877 C O N F I D E N T I AL TO LEND SUPPORT TO GDR PRETENSIONS TO SOVEREIGNTY, AND THUS PART OF BROADER CAMPAIGN TO ENHANCE STATUS OF ZONE.</li> <li>2. IT IS STILL TOO EARLY TO KNOW PRECISE SOV AIMS IN EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN AIR SAFETY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL BE NOTHING MORE THAN REPETITION OF WITHHOLDING OF SAFETY GUARANTEE IN SOUTH CORRIDOR FROM FEB - OCT 1962. THE ALTERNATIVE WOULD BE TO THREATED TO TREAT AIRCRAFT AS AIR-SPACE VIOLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT.</li> </ul>	VIC	
TO LEND SUPPORT TO GDR PRETENSIONS TO SOVEREIGNTY, AND THUS PART OF BROADER CAMPAIGN TO ENHANCE STATUS OF ZONE. 2. IT IS STILL TOO EARLY TO KNOW PRECISE SOV AIMS IN EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN AIR SAFETY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL BE NOTHING MORE THAN REPETITION OF WITHHOLDING OF SAFETY GUARANTEE IN SOUTH CORRIDOR FROM FEB - OCT 1962. THE ALTERNATIVE WOULD BE TO THREATED TO TREAT AIRCRAFT AS AIR-SPACE VIOLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT.		
PART OF BROADER CAMPAIGN TO ENHANCE STATUS OF ZONE. 2. IT VIS STILL TOO EARLY TO KNOW PRECISE SOV AIMS IN EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN AIR SAFETY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL BE NOTHING MORE THAN REPETITION OF WITHHOLDING OF SAFETY GUARANTEE IN SOUTH CORRIDOR FROM FEB - OCT 1962. THE ALTERNATIVE WOULD BE TO THREATED TO TREAT AIRCRAFT AS AIR-SPACE VIOLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT.	RMR	
2. IT IS STILL TOO EARLY TO KNOW PRECISE SOV AIMS IN EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN AIR SAFETY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL BE NOTHING MORE THAN REPETITION OF WITHHOLDING OF SAFETY GUARANTEE IN SOUTH CORRIDOR FROM FEB - OCT 1962. THE ALTERNATIVE WOULD BE TO THREATED TO TREAT AIRCRAFT AS AIR-SPACE VIOLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT.		
EXERCISE, I.E. DO THEY HAVE DEFINITE OBJECTIVE OF STOPPING FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN AIR SAFETY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL BE NOTHING MORE THAN REPETITION OF WITHHOLDING OF SAFETY GUARANTEE IN SOUTH CORRIDOR FROM FEB - OCT 1962. THE ALTERNATIVE WOULD BE TO THREATED TO TREAT AIRCRAFT AS AIR-SPACE VIOLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT.		
FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN AIR SAFETY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL BE NOTHING MORE THAN REPETITION OF WITHHOLDING OF SAFETY GUARANTEE IN SOUTH CORRIDOR FROM FEB - OCT 1962. THE ALTERNATIVE WOULD BE TO THREATED TO TREAT AIRCRAFT AS AIR-SPACE VIOLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT.		
UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDIN AIR SAFETY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL BE NOTHING MORE THAN REPETITION OF WITHHOLDING OF SAFETY GUARANTEE IN SOUTH CORRIDOR FROM FEB - OCT 1962. THE ALTERNATIVE WOULD BE TO THREATED TO TREAT AIRCRAFT AS AIR-SPACE VIOLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT.		FLIGHTS? WE WILL NOT BE ABLE TO JUDGE SERIOUSNESS OF INTENT
AIR SAFETY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL BE NOTHING MORE THAN REPETITION OF WITHHOLDING OF SAFETY GUARANTEE IN SOUTH CORRIDOR FROM FEB - OCT 1962. THE ALTERNATIVE WOULD BE TO THREATED TO TREAT AIRCRAFT AS AIR-SPACE VIOLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT.		UNTIL SOVS EXEMPLIFY IN PRACTICE JUST WHAT THEY MEAN BY WITHHOLDING
IN SOUTH CORRIDOR FROM FEB - OCT 1962. THE ALTERNATIVE WOULD BE TO THREATED TO TREAT AIRCRAFT AS AIR-SPACE VIOLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT. REPRODUCTION FROM THIS COPY		AIR SAFETY. IF THIS IS PASSIVE ACT, THEN SITUATION WILL BE
BE TO THREATED TO TREAT AIRCRAFT AS AIR-SPACE VIOLATORS AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT. REPRODUCTION FROM THIS COPY		NOTHING MORE THAN REPETITION OF WITHHOLDING OF SAFETY GUARANTEL
AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS ENOUGH TO ENDAGER AIRCRAFT. REPRODUCTION FROM THIS COPY		IN SOUTH CORRIDOR FROM FEB - OCT 1902. THE ALTERNATIVE WOULD
ENOUGH TO ENDAGER AIRCRAFT.		AND THEN FOLLOW-UP WITH SOME HARASSMENTS POTENTIALLY SERIOUS
REPRODUCTION FROM THIS COPY		ENOUGH TO ENDAGER AIRCRAFT.
REPRODUCTION FROM THIS COPT	-	A A A A A A A A A A A A A A A A A A A
CONFLUENT LAD DOCHIRITED UNLESS UNCLASSING		CONFIDENTIALPROHIBITED UNLESS "UNCLASSIFIED

Bulin 55

1.

## CONFIDENTIAL

## -2- 3406, March 20, 8 p.m. from Bonn

3. IT IS LIKELY THAT MAXIMUM SOV POLITICAL AIM WOULD BE TO FORCE ALLIES TO DEAL WITH GDR. SINCE NONE OF US FELT THAT SOWS REGARDED THIS AS REALISTIC, QUADRIPARTITE VIEW WAS TO LOOK FOR MINOR AND MORE LIMITED OBJECTIVES. TWO SUCH OBJECTIVES COULD BE: A) TO SATISFY INSISTENT GDR DEMANDS FOR A SHARE OF AIR SPACE RESPONSIBILITY BY FORMALLY ENDORSING GDR POSITION WITH SPECIFIC SOV BASC INSTRUCTIONS, WHICH HOWEVER, CAN BE INTERPRETED IN SO SLACK A MANNER AS TO AVOID PRECIPITATING

PAGE 3 RUFDBG 2877 CONFIDENTIAL SERIOUS SHOWDOWN; AND B) TO PUBLICIZE ENTIRE MATTER IN SUCH

WAS AS TO FRIGHTEN FLYING PUBLIC FROM USING THESE FLIGHTS.

4. US REP POINTED OUT THAT SOV NOTES CHOSE LANGUAGE WHICH WAS MUCH MORE RESTRAINED THAN GDR AUSSENPOLITISCHE KORRESPONDENZ COMMENT OF FEB 21, DIRECTED TO PROSPECTIVE PANAM NEW YORK -BERLIN SERVICES. GDR COMMENT WENT SO FAR AS TO CLAIM THAT ARRANGEMENTS FOR AIR CORRIDORS HAS LAPSED. SOV NOTES STOPPED FOR SHORT OF IMPLYING THIS.

5. FRENCH POINTED OUT DISTINCTIONS IN NOTE AND BASC STATEMENT, IN THAT BOTH FOCUSSED ATTENTION ON INTERNATIONAL FLIGHTS FROM FROM BERLIN TO EUROPEAN CITIES NOT SITUATED IN FRANCE OR UK. ALTHOUGH REFERENCE TO FLIGHTS TO "AMERICA"COULD INDIRECTLY REFER TO PANAM'S NEW YORK - BERLIN PLAN, SPECIFIC EMPHASIS WAS ON FLIGHTS TO COUNTRIES OTHER THAN THOSE OF BERLIN PROTECTING POWERS.

6. BRITISH AND FRENCH CONSIDERED THAT SOV RESPONSE TO 1945 CONTROL COUNCIL DISCUSSIONS DID NOT SUPPORT THEIR CASE IN NOTE.

7. ACTION RECOMMENDATIONS OF MEETING WERE REPORTED SEPARATELY. EMBASSY COMMENT:

IT IS HARD TO SAY EXACTLY WHAT LEGAL IMPLICATIONS SOVS INTEND

PAGE 4 RUFDBG 2877 C O N F I D E N T I A L TO ATTACH TO ADMONITION AGAINST INTERNATIONAL FLIGHTS. NOTE SEEMS TO INDICATE THAT USSR WOULD CONTINUE TO HANDLE SUCH FLIGHTS

CONFIDENTIAL

## CONFIDENTIAL

-3- 3406, March 20, 8 p.m. from Bonn

OC

IN BASC, PROVIDED THEY WERE REGULARIZED BY GDR CONCURRENCE. IT IS FAIRLY OBVIOUS HOWEVER, THAT ANY ATTEMPTS TO GAIN SUCH CONCURRENCE WOULD PROBABLY BE BROUGHT UNDER PURVIEW OF GDR AIR DECREE OF AUG 1, 1963. PROVISIONS OF THEIR DECREE IN ESSENCE PROVIDE FOR FULL SCALE GDR AIR TRAFFIC CONTROL(ATC), E.G. ALL COMMERCIAL FLIGHTS ARE REQUIRED TO MAINTAIN RADIO CONTACT WITH ZONAL ATC, AND MUST HAVE PRIOR ATC APPROVAL(BERLIN'S TEL 239, AUG 26, 1963). AIRCRAFT WHICH DO NOT COMPLY CAN BE FORCED TO LAND BY GDR AIRCRAFT.

EMB CONSIDERS THAT THERE IS FAIR CHANCE THAT SOVS WILL PUSH ACTION ON NOTE IN LOW KEY AND NON-DANGEROUS MANNER. NOTE IS HOWEVER, MORE SHARPLY DEFINED LEGAL STATEMENT OF POSITION THAN WERE SOV DEMANDS OF FEB 1962. LATTER WERE LARGELY PROCEDURAL, AND CONVEYED ORALLY AT BASC LEVEL. THEY THUS DID NOT FORMALLY ENGAGE SOV PRESTIGE. ALTHOUGH LEVEL OF INTERFERENCE, AND SCOPE OF DEMANDS IN 1962, WERE SUCH AS TO CONSTITUTE MAJOR CHALLENGE TO OUR ENTIRE AIR ACCESS, THEY CONSTITUTED POSITION FROM WHICH

PAGE 45 RUFDBG 2877 C O N F I D E N T I A L IT WAS EASIER TO BACK DOWN AND CLOSE OUT EXERCISE. IN CONTRAST THIS NOTE STATES DEMANDS FORMALLY AND UPON BASIS OF LEGAL PREMISES, WHICH SOVS CANNOT REALLY AFFORD OPENLY TO ABANDON.

SINCE NOTE WILL BE ALMOST IMPOSSIBLE TO REMOVE FROM RECORD, IT SEEMS THAT ONLY FREEDOM OF MANEUVER SOVS HAVE LEFT THEMSELVES IS IN WAY THEY REGISTER DISAPPROVAL OF OUR FLIGHTS. GP-4. HILLENBRAND

CONFIDENTIAL.

Advance copy to S/S-O 3-20-64 3:30 p.m. Passed to White House 3-20-64 4:55 p.m.